

All submissions to Representation Review 2018 (by submitter)



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Submissions Summary - By Submitter ©



Bailey Margaret / 23

Submission #23

Point 23.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Becker Annette / 10

Submission #10

Point 10.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Boonham Clive / 64

Submission #63

Point 63.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal? Answer

Please see attached

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Clive Richard Gerald Boonnam	
Organisation: Nil	
Residential address:	
Postal address:	
Email:	
Phone:	
My current ward is: Otamatea	

Submission

I **OPPOSE** Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets – there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from

the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an

anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. $\pm 10\%$ equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and

around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,

- ii. effective representation for West Coast Central ward is unnecessarily worsened, and
- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at

https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
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Total	22,530	9		•	

Average Population per Councillor 2,503

I wish to speak to my submission

Boonham Judith / 54

Submission #53

Point 53.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached submission

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Judith Anne Boonham
Organisation: Nil
Residential address:
Postal address:
Email:
Phone:
My current ward is: Otamatea

Submission

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My proposal

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West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9			

Average Population per Councillor 2,503

I do not wish to speak to my submission

Burnett Che / 5

Submission #5

Point 5.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal?

Coastal growth is happening rapidly. Tourism numbers and summer influx is much greater in proposed new region.

Burt Jeanette / 62

Submission #61

Point 61.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

I oppose any changes made to the otamatea ward. With the continued increase to rates in the mangawhai area we must have a strong presence of a minimum of 4 councillors and nothing less. Mangàwhai is a growing town unlike many areas in Kaipara with are showing a decline. It there is a reduction of any sort the ratepayers will not have a strong voice. Keep it as the status quo.

4: Why do you oppose the proposal?

Answer

Not necessary to change. See above comments

Butler Susan / 38

Submission #38

Point 38.1

1: My current ward is...

Answer

Otamatea

Any further comments?

Any reduction in the representation of Ratepayers in this ward reflects the ongoing bad management practices and characteristics in the KDC.

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

This is a misrepresentation of the proportion of the Kaipara District ratepayers. It is obviously biased so the western side ratepayers can undemocratically shaft the eastern ratepayers.

4: Why do you oppose the proposal?

Answer

It is not a democratic situation for the ratepayers of Otamatea or any area, not to have sufficient and proportional representation on the Council.

Campbell Geoffrey William / 2

Submission #2

Point 2.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

See below

4: Why do you oppose the proposal? Answer

These proposed changes , in particular the proposed new ward called "Mangawhai-Kaiwaka" will be in place until 2022 , use data from the 2013 Census and have been stated as being democratic changes. The very fact that the Council has introduced the new ward at least acknowledges that a population shift has occurred but does not reflect up to date population statistics. Apparently the Council must not use the most current trends but surely it can take other steps to acknowledge where the current population is based. Why not use the numbers of councillors per ward to overcome the aged 2013 Census data. For example have the more rapidly growing wards represented by more councillors than the stable population or shrinking population wards. Therefore adding more councillors will be more democratic and better reflect the actual population rather than a clearly undemocratic situation based on 2013 figures.

Campbell Geoffrey William / 24

Submission #24

Point 24.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

There are other options, such as my initial submission and the additional submission attached (Attachment 200818) and the Council has not offered any alternatives for consideration.

Summary of submission

Additional Submission to Representative Review 2018 (G W Campbell 20/08/2018)

I propose retaining the present number of wards as I believe to do so better represents the factors that the Council has stated as being important when the number and size of wards is considered.(Effective and Fair Representation, Community Identity, Demographics, Land Use, Local History, Similar Activities, Shared Facilities and Infrastructure for example)

I see no impact on these ideals by retaining three wards rather than changing to the proposed four wards and believe that these ideals are strengthened and enhanced by staying with three wards. The existing number of Wards is three and no adverse comments on the existing wards impacting on the factors has been raised in the Council Review.

My suggestion is to use the Councillor totals, boundaries and population limits of the new Council Proposal, Retain the new Wards for Dargaville and West Coast-Central but combine the two new wards and councillor numbers of Mangawhai-Kaiwaka and Otamatea.

Thus I suggest the new Wards, Population per Ward will be as listed below:

I have also suggested alternative Ward Titles to better reflect and reinforce the factors listed above.

This Alternative retains the Boundaries, total number of Councillors, Population Numbers used by the Council in the Review but combines the two new suggested Wards Mangawhai-Kaiwaka and Otamatea. It essentially maintains the existing number of Wards, takes into account population changes and better reflects the current population interests, changes to land use, life styles and general area demographics.

Thus this proposal, as compared to the Council suggestions, combines the two new wards of Mangawhai-Kaiwaka and Otamatea, keeps the boundaries and uses the Council suggested population data.

I submit it better reflects the new Kaipara District demographics with suggested wards and ward names, retains the existing Ward total and complies with and as the Population numbers are as per the Council submission meets the intent of the applicable Act. There is a "East-West" Aspect in our region which is real, growing and should be recognised and catered for in a democratic manner.

Please note the inserted chart from the council publication has a population total that does not total the four ward totals so i request that any correction is allowed for in my submission if need be.

G W Campbell 20/08/18

Additional Submission to Representative Review 2018 (G W Campbell 20/08/2018)

I propose retaining the present number of wards as I believe to do so better represents the factors that the Council has stated as being important when the number and size of wards is considered. (Effective and Fair Representation, Community Identity, Demographics, Land Use, Local History, Similar Activities, Shared Facilities and Infrastructure for example)

I see no impact on these ideals by retaining three wards rather than changing to the proposed four wards and believe that these ideals are strengthened and enhanced by staying with three wards. The existing number of Wards is three and no adverse comments on the existing wards impacting on the factors has been raised in the Council Review.

My suggestion is to use the Councillor totals, boundaries and population limits of the new Council Proposal, Retain the new Wards for Dargaville and West Coast-Central but combine the two new wards and councillor numbers of Mangawhai-Kaiwaka and Otamatea.

Thus I suggest the new Wards, Population per Ward will be as listed below:

I have also suggested alternative Ward Titles to better reflect and reinforce the factors listed above.

Ward									Councillors per Ward	Population per Ward
Dargaville Cent	tral	(Council Sugge	estion – Dargav	ille Ward)					2	5080
Kaipara North-	West	(Council Sugge	estion – West-0	Coast Central V	Vard)				2	5830
Kaipara South-	-East	Council Sugge	stions - Manga	whai-Kaiwaka	Ward and Otam	natea Ward cor	nbined to form	new Ward)	4	11650

This Alternative retains the Boundaries, total number of Councillors, Population Numbers used by the Council in the Review but combines the two new suggested Wards Mangawhai-Kaiwaka and Otamatea. It essentially maintains the existing number of Wards, takes into account population changes and better reflects the current population interests, changes to land use, life styles and general area demographics.

Thus this proposal, as compared to the Council suggestions, combines the two new wards of Mangawhai-Kaiwaka and Otamatea, keeps the boundaries and uses the Council suggested population data.

I submit it better reflects the new Kaipara District demographics with suggested wards and ward names, retains the existing Ward total and complies with and as the Population numbers are as per the Council submission meets the intent of the applicable Act. There is a "East-West" Aspect in our region which is real, growing and should be recognised and catered for in a democratic manner.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

Please note the inserted chart from the council publication has a population total that does not total the four ward totals so i request that any correction is allowed for in my submission if need be.

G W Campbell 20/08/18

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #73

Address for service:

Chisholm Ian / 74
Phone:
Email:
Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that
 (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 73.1

Summary of submission

A change would result in an unfair representation of the people of Mangawhai:

The largest population and fastest growing area needs more representation on council. not less. Using data from 2013 does not give a good indication of population.

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answer

See attached

Submission on Kaipara District Council's Representation Review Initial Proposal

RECEIVED
3 1 AUG 2919

MANUSAVVICAL
Kaipara District Counci
Kaipara District Coun

Full name Tan David Chisholm
Organisation
Postal address
Email Phone
My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

 The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine

this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries – the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.

The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at

https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because -

- a. It does not divide established communities of interest or conflate communities with limited commonality
- It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

22,530 divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I wish to speak to my submission

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #81

Address for service:

Chisholm Karen / 82

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 81.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answer

Mangawhai is experiencing a population growth and any change would result in an unfair representation of Mangawhai and needs better representation of more than two not less.

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #75

Address for service:

Chisholm Raymond / 76

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that
 (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 75.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answer

Otamatea has the biggest population of the Kaipara District. We need better representation than 2.

Colhoun Gary / 37

Submission #37

Point 37.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

The current Otamatea has historically worked well for the residents and created a sense of unity between the country people and those in Mangawhai townships . Why change what is obviously working well? The proposed number of council representatives does not fairly reflect the population base presently existing and ,as is obvious by the number of residential building permits issued by KDC in the area ,the Mangawhai population base is substantially larger in number than the 2013 census shows. Simple logic should allow for the current, not 2013 population,and also take into account the anticipated growth . The Otamatea ward should have 4 representatives . If change to Kaiwaka/Mangawhai does go ahead a fair and transparent Local Government would logically allow for 3 Councillors in this ward . Regards Gary Colhoun

4: Why do you oppose the proposal? Answer

see above

Costello Jessica / 9

Submission #9

Point 9.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

Specific to growth and changes in area. Localised and relevant.

Cullen Ashley / 20

Submission #20

Point 20.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal?

Answer

Concerned that you are using data that will be out of date and causing Council to have to go through this review sooner than expected.

Curreen Helen / 47

Submission #47

Point 47.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

GIVING YOUR FEEDBACK

Full Name: .	Helen Curr	Ren	
Organisation:		• • •	(if giving feedback on behalf of)
Postal Address:			
Email:	1 11	Phone	
My current ward is:			
□ DARGAVILLE (tick one which applies)	© OTAMATEA	□ WEST COAST/	CENTRAL
		(tick one which ap arrangements for th	oplies) e 2019 elections (Initial Proposal)
	ak to your submission?		
	NO	o 10 14 Contomb	1040
the hearings are sc	heduled for the week of th	e 10-14 Sebtember :	ZU10.

As this submission form will be used to discuss relevant public feedback, it will be included as part of a public agenda.

The Problem

Dargaville people have this mind-set that Mangawhai is the cash cow and they can do whatever they want without bothering about the consequences. This has left an enormous legacy of issues.

Think sewage scheme, the Hakuru dump, the appropriation of and failure to protect the Mangawhai Endowment Fund, dodgy subdivisions that local councillors opposed and knew would flood.

This proposal is even more detrimental to Mangawhai than the 2012 proposal which resulted in the current representation arrangement. This current proposal suggests that Dargaville has -9.8% and Mangawhai +9.55% deviation. This is at the extreme limits in each direction allowable

Yes I know you are stuck with Stats New Zealand Data.

But you know

- That a 10% plus or minus deviation is allowable
- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- That many Mangawhai ratepayers are not resident for inclusion in census data
- You say in your review material that legislation does not allow for "potential growth". I am unable to find such in the legislation. Growth is something that a council might take into account within its allowance of 10% + or-

So if you know the above then why are the proposal is so seriously skewed against Mangawhai and for Dargaville?

In 2012 very dubious stats from Statistics New Zealand (a guestimate) resulted in Mangawhai having a +8.81 percent deviation from district average versus a -7.35 percent for Dargaville. When a census eventually happened in 2013 a 44.8% increase in population was recorded in the Otamatea ward between census periods. Dargaville actually had a population decline.

You have ignored the option of reversing the deviation figures to allow for obvious growth. You are technically entitled to have such an extreme range and disadvantage to Mangawhai, but this is unfair and I am already on record with the Local Government Commission having appealed the earlier decisions on the same grounds.

Can I suggest that you reduce the number of councillors to 7

Combine the West Coast Central ward with Dargaville for three councillors and giving the Otamatea ward two and Mangawhai ward two councillors. This would allow for a more realistic representation.

You may need to juggle a couple of mesh blocks out of West coast into Otamatea. Such juggling has happened previously regardless of historical boundaries or community interests.

You might then find when you next come to review that you are not considerably outside the 10% deviation allowable and a review at the three year time is unnecessary

Dickie John / 46

Submission #46

Point 46.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons – 1. Both the existing and the proposed number of Councillors to be excessive, given the small population of the area administered by the Kaipara District Council. 2. The Council's Initial Proposal is based on juggling boundaries, yet still arrives at a representation that favours Dargaville compared with Mangawhai-Kaiwaka which is otherwise acknowledged by KDC as where there is the major existing and proposed growth. 3. While there is some discussion that any post 2019 election could be based on 2018 Census there is no certainty to this and hence the +/- 10% yardstick is likely to be even further exacerbated going beyond 2019. Since the 2018 Census data are currently scheduled to be available by March 2019 (phone call to Statistics NZ 30 August 2018) there is incentive to use the avenues available for appeal etc to ensure that the Final Arbiter has up to date information when a final decision is made. My proposal 4. KDC should have 2 wards only, one based on the existing Otamatea ward (with slight westward extension to enable a +/- 10% variation to be established), and the other for the rest of the District. 5. Each ward should have two representatives only.

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name John DICKIE

Organisation SELF

Postal address

Email

Phone

My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

- 1. Both the existing and the proposed number of Councillors to be excessive, given the small population of the area administered by the Kaipara District Council.
- The Council's Initial Proposal is based on juggling boundaries, yet still arrives at a representation that favours Dargaville compared with Mangawhai-Kaiwaka which is otherwise acknowledged by KDC as where there is the major existing and proposed growth.
- 3. While there is some discussion that any post 2019 election could be based on 2018 Census there is no certainty to this and hence the +/- 10% yardstick is likely to be even further exacerbated going beyond 2019. Since the 2018 Census data are currently scheduled to be available by March 2019 (phone call to Statistics NZ 30 August 2018) there is incentive to use the avenues available for appeal etc to ensure that the Final Arbiter has up to date information when a final decision is made.

My proposal

- 4. KDC should have 2 wards only, one based on the existing Otamatea ward (with slight westward extension to enable a +/- 10% variation to be established), and the other for the rest of the District.
- 5. Each ward should have two representatives only.

I reserve my right to speak to my submission.

Donaldson Terri / 21

Submission #21

Point 21.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

It makes sense. Increasing the number of councillors is unnecessary. The movement of the boundaries is a great idea and two from each makes sure all get even representation.

Douglas Fiona / 42

Submission #42

Point 42.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

The proposal does not give consideration to the existing communities, especially the wider community in the ward of Otamatea where the proposal would mean that primary school feed to a secondary school in a different ward. The proposal is also using out of date/inaccurate population data, and a better proposal would be for the ward boundaries to remain the same and for Otamatea to have an additional counsellor.

Douglas Grant / 41

Submission #41

Point 41.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

as per attached document

Submission on Kaipara District Council's Representation Review Initial Proposal

Grant Brian Douglas,

Email:

Phone:

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

My current ward is: Otamatea

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including —

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. $\pm 10\%$ equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
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 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

22,530 divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I do not wish to speak to my submission

Grant Douglas

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #76

Address for service:

Drake Brian / 77

Mobile:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 76.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answei

The East coast is where need more councillors not less

Drucker Jonathan / 49

Submission #49

Point 49.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

•	-
Full nameJonathan Drucker	
Organisation N/A	
Postal address	
Email _	
Phone	
My current ward is: Otamatea	

Submission on Kaipara District Council's Representation Review Initial Proposal

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and

communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
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- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
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 - i. communities of interest are divided,
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"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

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Relevant statistical data

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These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

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This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
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Total	22,530	9		•	•

Average Population per Councillor 2,503

I wish to speak to my submission

Drury Gloria / 71

Submission #70

Point 70.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Gloria Kaye Drury

Organisation: Nil

Address:

Email:

Phone:

My current ward is: Otamatea

Submission

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Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

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My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
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Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9		•	•

Average Population per Councillor 2,503

I do not wish to speak to my submission as I am overseas at present

Drury Graham / 70

Submission #69

Point 69.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? **Answer** See attached summary

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Graham Maxwell Drury

Organisation: Nil

Address:

Email:

Phone:

My current ward is: Otamatea

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at

Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the

current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2, 534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's

population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided.
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and

- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

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Total	22,530	9			

Average Population per Councillor 2,503

I do not wish to speak to my submission as I am overseas at present

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #71

Address for service:

Environs Holding Ltd, Te Uri O Hau - Katie -Marie Clark / 72

Mobile:

Email: kclarke@uriohau.co.nz Wishes to be heard? No Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 71.1

1: My current ward is...

Answer

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal?

Answer

Please see attached

4: Why do you oppose the proposal?

Answer

GIVING YOUR FEEDBACK

Full Name:	Katie-Malle Clark
Organisation:	Environs Holding Ltd, TUOH (if giving feedback on behalf of)
Postal Address:	POBOX
Email:	Kdarke uriohau. (O. nz Phone:
My current ward is: DARGAVILLE (tick one which applies)	OTAMATEA 12 WEST COAST/CENTRAL
My reasoning for m	sed representation review arrangements for the 2019 elections (Initial Proposal). by above statement is
I, support	the above changed as I realise the increase in population
	s. However I ask that discussion occur around thoughts
	views, opinions and future representation of the total
	being 22,530 lask of this population what is the static
of ethinish	, of which how many madimake this population.
	esented accordingly, may one of our Komatu/Kurai
Sit as any a	advisory within the new word (otamatery Karwaka-mangawka)
In the Inte	advisory within the new word (otamatery Karwaka-Mangawka) the 3 years, So Tuot may have our own form of representation akto your submission? and feedback
☑ YES □	NO
The hearings are so	cheduled for the week of the 10-14 September 2018.
tnvivons-	> Kaipara District Council. Tooul in a formal setting

As this submission form will be used to discuss relevant public feedback, it will be included as part of a public agenda.

Farrell Karen / 14

Submission #14

Point 14.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Federated Farmers of New Zealand - Richard Gardner / 57

Submission #56

Point 56.1

${f 2:}$ Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Any further comments?

The changes proposed are fine, and appropriately take into account population changes. The changes proposed have the support of Federated Farmers

3: Why do you support the proposal?

Answer

A number of reasons, but particularly in that the proposal results in a reduction in the size of the West Coast-Central ward

Foster Noel / 55

Submission #54

Point 54.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached submission

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Noel Foster

Organisation: Nil

Postal address:

Email Nil

Phone:

My current ward is: Otamatea

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

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My proposal

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West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9		•	•

Average Population per Councillor 2,503

I do not wish to speak to my submission

Gritten Josie / 12

Submission #12

Point 12.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Hakaru COmmunity Hall & Domain Society Inc - Derek Mason / 36

Submission #36

Point 36.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

The proposed new ward to be called, EASTERN WARD, as being an all inclusive word for the wards of; Topuni, Oruawharo, Oneriri, Kaiwaka, Hakaru, Tara and Mangawhai.

The use of Kaiwaka-Mangawhai to determine the new ward will lead to Topuni, Oruawharo, Oneriri, Hakaru and Tara losing their identities.

The Mangawhai Ward Boundary to be the watershed catchment of the Mangawhai Harbour

The Hakaru Ward Boundary to be the watershed catchment of the Hakaru River with a Western boundary on Settlement and Kaiwaka-Mangawhai Roads at the Worsfold Farm. Tara mostly in Hakaru, easily defined.

Ross's Hill (Tunnel Hill) on State Highway 1 boundary for Kaiwaka / Topuni wards with the railway line being the boundary for Oruawharo and Oneriri wards.

With all seven wards within the EASTERN WARD clearly defined, should the need arise, Community Levies easily implemented.

Two elected councillors for the Eastern Ward. Responsible for and lead community involvement relating to that specific community within the Eastern Ward.

We note that in the council documentation that Topuni is not recognized as a specific area/ward.

The Hakaru Landfill is a good example of a local problem when the Kaiwaka and Mangawhai Rubbish Dumps had to close and local communities concerns and solutions being ignored by council.

Referencing Representative Review page 3, we quote; Strong democratic representation at a meaningful 'community of interest' level will empower communities to serve their own needs and aspirations while also contributing to decision making. Unquote. Hopefully this means that now and into the future of the KAIPARA DISTRICT, there will be no more debacles such as the Hakaru Landfill.

At all of the required public meetings, 90% of the public opposed Kaipara District Council building a modern landfill operation in Hakaru, to dispose of rubbish within the eastern areas. The three Otamatea councillors never supported the ratepayers and residents throughout the proceedings, going against the opinions and wishes of their communities.

As it was patently obvious the site was totally unsuitable (local knowledge) the residents/ratepayers suggested that two transfer stations be built and two suitable sites were located and advised to council. Representatives from Waste Management at the meetings were in total support of the locals proposal and against the landfill. The economics of transfer stations compared to landfills was a no-brainer too.



Of course council went ahead with their own agenda which has resulted in the loss of millions of dollars, a cost the Kaipara ratepayer can ill-afford. We do know that council tried to purchase the quarry site for the landfill before the first public meeting.

Presently, we, The Hakaru Community Hall & Domain Society Inc., are encountering problems with council in securing the Hakaru Domain for community use along with the Wellsford Sub-Branch pony club. Without the much appreciated assistance of Councillor Larsen, we would be totally in the dark ,as to what council plans are for Hakaru community assets.

Derek V Mason Chairman

HAKARU COMMUNITY HALL & DOMAIN SOCIETY Inc

Craig W Prouting

Secretary/Treasurer

Halley Malcolm / 34

Submission #34

Point 34.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

the proposal skews representation based on current and future trends, and drives a wedge between existing communities of interest in Otamatea

Submission on Kaipa	ra District Council's Representation Review Initial Proposal
Full nameN	Malcolm Halley
Postal address_	
Email _t	
My current ward is:	Otamatea
Submission	
I oppose Kaipara Dis following reasons −□	trict Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the
	al proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local nission's Guidelines for local authorities undertaking representation reviews, June 2017.
a. Communities	of interest
Initial Proposal divide	ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's es off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the Otamatea ward beyond Ruawai a significant distance towards Dargaville.
Previous Loca of interest. This Initia	d Government Commission reviews have identified a number of factors that contribute towards defining a community al Proposal fails to recognise a number of these factors including –
	story of the area - the current Otamatea ward is a long established community of interest with its genesis in the former County Council. Residents identify as being members of this long established entity.
1.	

1.a.

1.a.i. Physical and topographical features – the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.

1.

1.a.

1.a.i. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets − there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging. □

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

1.

1.a.

1.a.i. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

1.

1.a. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal. □
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents. □
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

1.

1.a. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2, 534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population. □
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people. □
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)□
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).

1. The combi	ned effects	of the shortcomings of the Initial Proposal as described above are that
2.		
2.a.		
	2.a.i.	communities of interest are divided, \Box
	2.a.ii.	effective representation for West Coast Central ward is unnecessarily worsened, and

2.a.iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.

1. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'. □

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

□ Relevant statistical data

1. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors. □

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf

On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

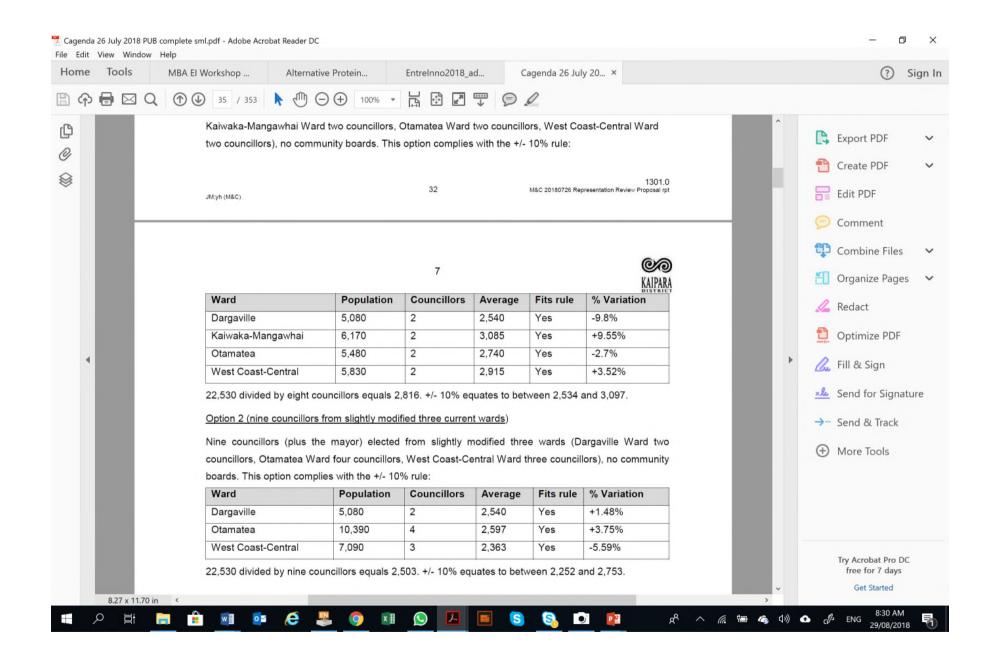
These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal□

1. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –



Hamber Miguel / 29

Submission #29

Point 29.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

The proposed representation is unfair. See attached document

Representation Review 2018

I oppose the Council's initial proposal for the Representation Review because the new proposed Kaiwaka/Mangawhai ward probably does not fit the rule of fair representation.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

The June 2017 table above (drawn from the A4 overview on Council's website), shows a total population of 22,530. This is actually an incorrect calculation (unless 30 people live in 2 wards simultaneously).

In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.

The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.

Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data.

I would like to see Council use the most current, accurate data for planning, recalculate its % variations, recognise the variation is greater than 10% and recommend that the new proposed ward of Kaiwaka / Mangawhai have 3 representatives.

Hargreaves Lindsey / 44

Submission #44

Point 44.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

To gain equal representation, fairly and with minimal fuss or cost, create one more councillor position for the Otamatea Ward.

4: Why do you oppose the proposal?

The proposed change does not best serve the area - currently there is an imbalance between the east and west- this will not change that.

Hargreaves Tony / 45

Submission #45

Point 45.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

To gain equal representation, fairly and with minimal fuss or cost, create one more councillor position for the Otamatea Ward.

4: Why do you oppose the proposal?

Answer

The proposed change does not best serve the area - it is strongly weighted toward West Coast/Dargaville

Heasman Michael / 22

Submission #22

Point 22.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

Fairer representation

Hinton Ross / 33

Submission #33

Point 33.1

1: My current ward is...

Answer

Otamatea

Any further comments?

I oppose the proposal and want Otamatea ward to stay as it is, and that it should have four Councillors.

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

Mangawhai due to its rating base and high growth demands that the fullest possible representation is achieved to ensure representation is heard and decisions made on fact

Hood Carla / 61

Submission #60

Point 60.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? **Answer** See attached

Submission on Kaipara District	Council's Representation Review Initial Proposal
Full nameCarla Hood	
Organisation	
Postal address	
Email _	Phone
My current ward is: Otamatea	

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and

communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and

- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+ 1.46%
Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9		•	•

Average Population per Councillor 2,503

JAGO Michelle / 63

Submission #62

Point 62.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

I demand you base your methodology on current population numbers not old and obviously outdated data.

4: Why do you oppose the proposal? Answer

You are wrong.

jepson craig / 43

Submission #43

Point 43.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

does not cater for future growth and allow fpr fair representation. See attached document

Submission on Kaipara District Council	's Representation Review Initial Proposal
Full name CraigJepson	
Organisation Self	
Postal address	
Email	Phone
My current ward is: Otamatea	

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine

this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3.097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 500+ people.
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average.

A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.

3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward	Fits rule	% Variation
			Average		
Dargaville	5,080	2	2,540	Yes	+ 1.46%
Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-	7,780	3	2,593	Yes	+ 3.60%
Central					
Total	22,530	9			

Average Population per Councillor - 2,503

I wish to speak to my submission

Kaiwaka Can - Derek Christensen / 53

Submission #52

Point 52.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

Submission on Kaipara District Council's Representation Review Initial Pr	roposal
Full nameDerek Richard Christensen	
Organisation_Kaiwaka Can	
Postal address	
Email _ Phone_	
11 0	

My current ward is: Otamatea

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and

communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

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- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the

current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

Ward	Population	Councillors	Average	Fits Rule	% Variation
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22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097

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around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
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- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that

- i. communities of interest are divided,
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- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
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Relevant statistical data

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The long term plan is at

https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

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shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

I note in particular the recent growth in Kaiwaka, a slight growth within the township but an increasing amount of growth on Oneriri Road and its tributaries, Settlement Road and its tributaries and to a lesser extent, Mountain Road. There are also major areas of land being prepared for residential development, into which a more diverse range of people is moving. Kaiwaka is becoming more favoured by Auckland migrants as housing problems in Auckland increase. While this is not reflected in the 2013 census, it is certainly a significant factor in the nature of the Kaiwaka community and requires attention and representation in a manner that reflects the changes that are currently in place.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward Population Councillors Ward Average Fits rule Variation

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Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9			
Average Population per Councillor	2,503				

I wish to speak to my submission

Keane Brett / 3

Submission #3

Point 3.1

1: My current ward is...

Answer

West Coast - Central

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Any further comments? I think it is a sensible alteration of boundaries, taking Ward populations and their interests into account.

3: Why do you support the proposal? Answer

It allows for recent growth.

Laity Pauline / 26

Submission #26

Point 26.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

Mangawhai needs better representation, our rates are very high and very little maintenance gets done at present, regarding footpaths,roading and general beautifying etc

Laity William / 27

Submission #27

Point 27.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

Mangawhai needs better representation, our rates are very high and very little maintenance gets done at present, regarding footpaths,roading and general beautifying etc

Lee Mike / 7

Submission #7

Point 7.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Mackintosh Andrew / 25

Submission #25

Point 25.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

This review of representation does not go a=far enough. Mangawhai is grossly under represented due to census data being the basis of representation and collected mid-week BUT 40% of Mangawhai's core population not being there mid week on census day.

McConchie Aaron / 65

Submission #64

Point 64.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Answer

The proposal is effectively giving less representation to the only actively growing areas of Kaipara and locking it in for two election cycles, WE have all been witness to the rapid growth in the last 3 years and the exhorbitant increase in rates that have been justified by council - affecting much of Kaiwaka and Mangawhai - the prediction of continued growth in this area will ensure under-representation on council.

McLennan Robert / 69

Submission #68

Point 68.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Robert Leishman McLennan	
Organisation: Nil	
Residential address:	
Postal address:	
Email:	
Phone:	
My current ward is: Otamatea	

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from

the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

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- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an

anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

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We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

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The population that each councillor will represent is as follows:

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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. $\pm 10\%$ equates to between 2,534 and 3,097

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- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and

around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,

- ii. effective representation for West Coast Central ward is unnecessarily worsened, and
- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at

https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+ 1.46%
Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9		•	

Average Population per Councillor 2,503

I do not wish to speak to my submission

Miller Karen / 15

Submission #15

Point 15.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #80

Address for service:

Norris Pam / 81

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - Nc

Submission points

Point 80.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answer

KDC should stay with the existing boundaries. It provides for better representation for the Otamatea Ward (i.e. three Councillors). The 2018 consensus result will confirm the significant increase in population in the Mangawhai area.

O'Brien John / 6

Submission #6

Point 6.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Ottaway Mark / 17

Submission #17

Point 17.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments? Boundary should be Baldrock road

4: Why do you oppose the proposal? Answer

Kaiwaka has no real connection with Mangawhai as they are a beach resort, Kaiwaka is more in line as a country town

Pain Bruce / 11

Submission #11

Point 11.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Pain Lesley / 13

Submission #13

Point 13.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Support

Panhuis Rowie / 8

Submission #8

Point 8.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal?

Answer

This seems much fairer for the Mangawhai residents to have 2 Councillors because of population and all that's happening in the area.

Paniora Willie / 18

Submission #18

Point 18.1

1: My current ward is...

Answer

West Coast - Central

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

It makes sense to have a more even split & representation across the district.

Pendred Anna / 32

Submission #32

Point 32.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

See attached document

Submission on Kaipara District Council's Representation Review Initial Proposal
Full nameAnna Pendred_
Organisation
Postal address_
Email
Phone
My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

The Council's initial proposal fails to properly consider the three key principles of Part 1A
of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines
for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii.A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets –

there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to

provide reasonable opportunities to have face-to-face meetings with constituents.

iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3.097

The proposal does not meet the "fair representation" rule for the following reasons:

• Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.

- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.

- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii.fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt %202%20Final.pdf

On page 37 it sets out the number of rating units in the district and where they are situated

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2

fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

^{22,530} divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I wish to speak to my submission

Pengelly Barbara / 39

Submission #39

Point 39.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal? Answer

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons - I object to KDC's proposal that Otamatea ward be split and that the Mangawhai /Kaiwaka portion lose one councillor while the expanded portion formed by adding Ruawai to Maungatroto/Paparoa gain the extra councillor. a. Effective representation The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows – i. A recognised community of interest should not be split between electoral boundaries – the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal. ii. Accessibility, size and configuration of an area should be considered – the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents. iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward. b. Fair representation The Initial Proposal states: We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country. The table below sets out how the population was spread through the district on that date and the proposed arrangement. 22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097 The proposal does not meet the "fair representation" rule for the following reasons: • Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population. • The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward. • In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people. • The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017. • If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka. • Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data. • The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (-9.8%) and the proposed Kaiwaka/ Mangawhai ward (+9.55%) • Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation. • The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously). 2. The combined effects of the shortcomings of the Initial Proposal as described above are that i. communities of interest are divided, ii. effective representation for West Coast Central ward is unnecessarily worsened, and iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review. 3. The KDC document titled 'Representation revieweffective representation for Kaipara District Council' states: "...we're able to review our wards and boundaries in three years"

time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'. Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above. My proposal 4. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment). This proposal addresses all of the concerns raised above because – a. It does not divide established communities of interest or conflate communities with limited commonality b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) – I wish to speak to my submission

Representation Review 2018

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #72

Address for service:

Prestwood Christine / 73

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 72.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answer

Mangawhai is a rapidly developing and growing area and as such needs strong representation on the KDC. This means an increase in councillors is vitally important to ensure this district continues to thrive and grow

Primbs Florian / 31

Submission #31

Point 31.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

see attachment

Submission on Kaipara District Council's Representation Review Initial Proposal	
Full nameFlorian Primbs_	
Organisation	
Postal address_	
Email	
Phone	
My current ward is: Otamatea	

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii.A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets –

there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b.Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to

provide reasonable opportunities to have face-to-face meetings with constituents.

iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

• Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.

- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.

- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii.fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt %202%20Final.pdf

On page 37 it sets out the number of rating units in the district and where they are situated

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2

fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

^{22,530} divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I wish to speak to my submission

Rae Paul / 66

Submission #65

Point 65.1

1: My current ward is...

Answer

Otamatea

Any further comments?

Please use current Estimate of Population not one not old stat dept figures.

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?Otamatea needs 4 Councillirs aa ours the biggest and fastest growing Population. Closest to state hiway extentions.

4: Why do you oppose the proposal?

Otamatea has the largest and fastest growing Population in the Kaipara. Mangawhai being the Key income source hence should have a majority number of seats

Rennie Daniel / 60

Submission #59

Point 59.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal? Answer

not fair

Full name _Daniel R	ennie	-		-
Organisation				
Postal address_				
EmailPhone_			 	
My current ward is:	Otamatea			

Submission on Kaipara District Council's Representation Review Initial Proposal

Submission

I OPPOSE Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

- The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long

historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the

current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
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Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2, 534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
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population has grown by about 50 people.

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- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
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- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
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 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and

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"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

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Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

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These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

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This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
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Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9			

Average Population per Councillor 2,503

Rennie Susan / 58

Submission #57

Point 57.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

not fair presentation

Full name _Susan Re	nnie	•		•
Tun hame _Susan Re	iiiiic			
Organisation				
Postal address_				
EmailPhone_				
My current ward is:	Otamatea			

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- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+ 1.46%
Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9			

Average Population per Councillor 2,503

Roadley Rae / 48

Submission #48

Point 48.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Any further comments?

Brilliant idea to give the population of Mangawhai and its wider surrounds a separate ward and amend the boundaries of the Otamatea Ward to include more area to the west then amend other boundaries accordingly. Upshot: more equal representation for the population and community needs per ward.

3: Why do you support the proposal? Answer

More equal representation per ward, Maungaturoto, a residential, business and rural area, is linked with other areas and centres that are similar and have similar needs.

Roadley Rex / 35

Submission #35

Point 35.1

1: My current ward is... Answer

West Coast - Central

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Any further comments?

I think the proposal gives the best local representation. If you keep the current boundary but give Otamatea four members they might all come from Mangawhai so you have unfair representation.

3: Why do you support the proposal? Answer

see above

Rowbotham Mark / 68

Submission #67

Point 67.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal as follows – Ward Population Councillors Ward Average Fits rule % Variation Dargaville 5,080 2 2,540 Yes + 1.46% Otamatea 9,670 4 2,418 Yes - 3.43% West Coast-Central 7,780 3 2,593 Yes + 3.60% Total 22,530 9 Average Population per Councillor 2,503

4: Why do you oppose the proposal?

Answer

creates unfair representation now and especially in the future

Submission on Kaipara District Council's Representation Review Initial Proposal
Full nameMark Rowbotham
Organisation
Postal address
EmailPhone (
My current ward is: Otamatea

Submission

I **OPPOSE** Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

 The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including —

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at

Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the

current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

. Wani	<u> 20pulation</u>		Mors Average		e 96 Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8	COLOR OF PRINCIPLE OF EMPIREMENT OF A STATE OF THE STATE		To be designed to the control of the

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. $\pm 10\%$ equates to between 2,534 and 3.097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's

population has grown by about 50 people.

- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.
- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided.
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and

- iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis.

Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because -

- a. It does not divide established communities of interest or conflate communities with limited commonality.
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward.
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal, as follows –

Ward	Population	Councillors	Ward Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+ 1.46%
Otamatea	9,670	4	2,418	Yes	- 3.43%
West Coast-Central	7,780	3	2,593	Yes	+ 3.60%
Total	22,530	9			

Average Population per Councillor 2,503

I wish to speak to my submission

MARK ROWBOTHAM.

pp falab

Rowbotham Susan / 59

Submission #58

Point 58.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal?

Not a fair representation for the area. Mangawhai especially is not well represented.

Shewan Faye / 51

Submission #51

Point 51.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

I do not believe it is the best interests of Mangawhai atepayers or residents.

4: Why do you oppose the proposal?

I believe it is in the best interests of the Mangawhai ratepayers and residents for things to remain he same as in the Otamatea ward with 4 Councillors as representation.

Smith Paul / 56

Submission #55

Point 55.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached

-
Full namePaul M Smith
OrganisationHousehold
Postal address
Email Phone
My current ward is: Otamatea

Submission on Kaipara District Council's Representation Review Initial Proposal

Submission

I oppose Kaipara District Council's (KDC) proposed representation based on the reasoning below and I make some observations along the way

Observations.

The assessment of community commonality is somewhat subjective and there are no right answers – some might be better than others but how would you know.

If there is a worm in the apple it is Dargaville 'city'. A very small land area, very common needs and easily defined community. Does it really need more than one councillor considering its rock throwing distance size and simplicity?

I travel from Pahi to Dargaville to work. Ruawai is definitely much more Dargavillian/West Coast in character that it is Otamatea. The weather difference alone between Ruawai and Matakohe is as startling as it is consistenly different. Its' produce and industrial focus is regionalised.

Jiggling boundaries to meet numbers is part of the process but in this case that jiggle is plain misguided.

The challenge that needs to be accepted is that Mangawhai is the epicentre of Kaipara growth in numbers and financial contribution and will extend this position with a growth curve that leaves the rest in it's wake. A reluctance to recognise this fact is the impression I get from reading the council current proposal.

Numbers: citizens/councillor

This table from the council shows that real growth and acceptance of that is not getting through. The numbers are likely to have exceeded the guidelines even before the submission are collated if not some time before. .

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

The current preferred proposal has no chance of meeting the "fair representation" rule for beyond a few days at best – hardly good statesmanship. Others have pointed out the technicalities of this, but any observer could figure it out fairly easily. Councils own figures from other documents show this to be the case. You all knows it.

Rating contribution information.

I am guessing the authors of the representation guidelines intended fair representation but the need to be prescriptive makes for anomalies.

I cannot find significant fault with the argument below

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

Eight Councillors? Is that the honest solution?

I cannot find an equitable solution is the equation must have 8 councillors – it's just where things are at now. So I endorse either the following proposal my suggestion of 8 councillors 2 wards.

1. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option

2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

^{22,530} divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

Or if you insist on 8 Councillors – no need to change ward boundaries and Otamatea will catch up in the next 3 - 10 years – perfect.

Ward	Pop.	Reps.	Avg.	Rule	
Dargaville					
Otamatea	10390	4	2597	Y	-8%
West-Central- Dargaville	12170	4	3042	Y	+7%

I wish to speak to my submission.

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #79

Address for service:

Sommerville Carol / 80

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 79.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Δηςωρί

KDC should stay with the existing boundaries. It provides for better representation for the Otamatea ward (ie three councillors). The 2018 Consensus result will confirm the significant increase in population in the Mangawhai area.

Sparks Patrick / 4

Submission #4

Point 4.1

1: My current ward is... Answer Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Stevens Vern / 1

Submission #1

Point 1.1

1: My current ward is...

Answer

Dargaville

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

Any further comments?

However, I feel consideration should be given to cutting Mangawhai loose. The community over there seems constantly unhappy, and in truth the connection to the greater Kaipara district is tenuous to say the least. Kaiwaka and the area west of SH 1 remain as Otamatea and part of KDC. Give Mangawhai and its surrounds the choice of joining either WDC or Auckland Super City.

3: Why do you support the proposal? Answer

Because it encompasses traditional boundaries, ie Otamatea except that it goes too far by bringing in Mangawhai, who have never really been part of Kaipara. They are an east coast community for goodness sake and their association to Kaipara pretty insignificant, except for the huge debt that they have managed to rack up.

Tane Taoho Snow / 30

Submission #30

Point 30.1

1: My current ward is...

Answer

Dargaville

Any further comments?

Preference is on current representation

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

Preference is on current representation

4: Why do you oppose the proposal?

Answer

Otamatea and Mangawhai will have 4 representatives from their area based on the number of residents. This number is not representative of permanent residents rather the casual holiday makers or weekend owners. Also Maori should be representative through a specific ward. The Kaipara District Council needs to think progressively around Maori representation due to their association with the whenua and the responsibility that council have with treaty partners.

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #74

Address for service:

Tuck Julian / 75

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 74.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answei

The population in Mangawhai needs more representation not less.

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #77

Address for service:

Tuck Michael / 78

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- · Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 77.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answei

Mangawhai and the surrounding areas are experiencing the largest and fastest population growth - therefore need to keep the number of representatives it has - not less.

Form 5 Submission on publically notified proposal for policy statement or plan, change or variation

Clause 6 of Schedule 1, Resource Management Act 1991

To Kaipara District Council Submissions - Rep Review Team Date received 31/08/2018 12:00:00 PM Submission #78

Address for service:

Tuck Nicola / 79

Email:

Wishes to be heard? No

Is willing to present a joint case? No

Every six years all councils in New Zealand review their representation arrangements, as required by the Local Electoral Act 2001. Kaipara District Council is in the process of deciding what representation arrangements it will use for its next two elections, so the outcome of the current review will apply to the 2019 and 2022 elections.

- Could you gain an advantage in trade competition in making this submission?
 - No
- Are you directly affected by an effect of the subject matter of the submission that (a) adversely affects the environment; and
 - (b) does not relate to trade competition or the effects of trade competition
 - No

Submission points

Point 78.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

3: Why do you support the proposal?

Answer

4: Why do you oppose the proposal?

Answe

with the rate of population growth in Mangawhai this change would result in unfair representation of Mangawhai and surrounding areas. Mangawhai has the largest & fastest growing population & this needs to be taken into account.

van Rensburg John / 50

Submission #50

Point 50.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal? Answer

refer attached

Submission on Kaipara District Council's Representation Review Initial Proposal

John van Rensburg,

Email

Phone:

My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including —

- i. The history of the area the current Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. Residents identify as being members of this long established entity.
- ii. Physical and topographical features the current Otamatea ward has shared physical and topographical features, small townships, rolling countryside and harbour inlets.
- iii. A sense of community identity and belonging, dependence on shared facilities in an area, including schools, recreational and cultural facilities and retail outlets there is a sense of community identity and belonging that arises from the shared history of the current Otamatea ward. The Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward. Kaiwaka Primary School has a long historical connection with its associated high school, Otamatea High School at Maungaturoto. Otamatea High School has for many years united the children and communities of Kaiwaka, Maungaturoto and Paparoa with their shared seven years of intermediate and senior schooling. The Initial Proposal will undermine this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

iv. Similarities in the demographic, socio-economic and/or ethnic characteristics of a community, and similarities in economic activities – there is no discernible division between the various parts of the current Otamatea ward which is comprised of rural and coastal townships, lifestyle properties, and farms. The economic activities are shared across the current Otamatea ward with rural support businesses, farming, forestry, construction and tourism predominating.

b. Effective representation

The Local Government Commission's Guidelines provide principles that territorial authorities can apply when considering the issue of effective representation. KDC has failed to have proper regard these principles as follows –

- i. A recognised community of interest should not be split between electoral boundaries the Initial Proposal divides Kaiwaka from the rest of the current Otamatea ward to the West. Kaiwaka has a strong historical and social connection with Maungaturoto, with Kaiwaka Primary School being one of the three feeder schools for Otamatea High School at Maungaturoto. This means that an important community of interest will be divided by the Initial Proposal.
- ii. Accessibility, size and configuration of an area should be considered the current Otamatea ward works well in relation to these principles. Councillors traverse the current Otamatea ward to attend Council meetings at both Dargaville and Mangawhai on a regular basis. Councillors of the current Otamatea ward are able to have reasonable access to, and provide reasonable access to the population of the ward. They are able to represent the views of the residents of the ward effectively, and are able to attend public meetings throughout the ward, and to provide reasonable opportunities to have face-to-face meetings with constituents.
- iii. The Initial Proposal makes a minor reduction to the size of the West Coast Central ward, but also removes one Councillor from the ward. This leaves the burden of a very large geographical area with many small communities with just two Councillors. Compared to this arrangement the current Otamatea ward is much more favourably positioned in relation to the Local Government Commissions guidelines on effective representation as described above. This creates an anomaly whereby the Council is unnecessarily changing the representation of the current Otamatea Ward and at the same time further exacerbating the burdens of providing effective representation to the West Coast Central ward.

c. Fair representation

The Initial Proposal states:

We are required to use population estimates as at 30 June 2017, which is based on the 2013 Census, however, we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country.

The table below sets out how the population was spread through the district on that date and the proposed arrangement.

The population that each councillor will represent is as follows:

Ward	Population	Councillors	Average	Fits Rule	% Variation
Dargaville	5,080	2	2,540	Yes	-9.8%
Kaiwaka-Mangawhai	6,170	2	3,085	Yes	+9.55%
Otamatea	5,480	2	2,740	Yes	-2.7%
West Coast-Central	5,830	2	2,915	Yes	+3.52%
Total	22,530	8			

(based on a population estimate of 22,530 as at 30 June 2017²)

22,530 divided by eight councillors equals 2,816. +/- 10% equates to between 2,534 and 3,097

The proposal does not meet the "fair representation" rule for the following reasons:

- Stats NZ estimated data in the past has been seriously astray and not taken sufficient account of rapidly increasing Mangawhai population.
- The Initial Proposal is based on 30 June 2017 population estimates that are based on the 2013 census. Given the large growth in the Otamatea ward in the intervening six years, the 2018 census results (when available) will confirm significant increase in population in the Eastern part of the current Otamatea ward.
- In another KDC document 'Significant Forecasting Assumptions 2018/20128' dated January 2018, Kaipara's population was estimated at 23,100, an increase of 100 people per month if the estimates of both dates are considered to be accurate. The same document goes on to say that 71% of Kaipara's growth (say 70 people per month) will occur in and around Mangawhai. Since January that would mean that Mangawhai's population has grown by about 50 people.
- The KDC January document also forecasts that Mangawhai's population will grow by 1,160 over the next 10 years, roughly 12 people per month on average. A simple calculation would show that, if KDC's calculations are accurate, Mangawhai's population has increased by about 150 people since the population estimate of June 2017.

- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require
 accurate, current data to be used as a basis for calculating representation, not
 historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.
- 3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf
On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

22,530 divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I do not wish to speak to my submission

John van Rensburg

Vincent Mark / 19

Submission #19

Point 19.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal? Answer

It is accordance with the suggestion I made to Council when preliminary comments were sought. I agree with the number of councillors proposed.

Walter Grant / 40

Submission #40

Point 40.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

4: Why do you oppose the proposal? Answer

Please see attached submission.

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name : Grant Walter

Postal address

Email Phone

My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

a. Communities of interest

The Otamatea ward is a long established community of interest with its genesis in the former Otamatea County Council. KDC's Initial Proposal divides off the Kaiwaka and Mangawhai part of the current Otamatea ward to create a new ward. It also extends the boundary of the new Otamatea ward beyond Ruawai a significant distance towards Dargaville.

Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including —

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this sense of community, identity and belonging.

Extending the boundary of the Otamatea ward beyond Ruawai towards Dargaville creates a further disconnect. Ruawai has a greater geographical affinity with Dargaville and yet the Initial Proposal links it back to Maungaturoto and Brynderwyn in the East with which it has very little commonality.

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c. Fair representation

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- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
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Relevant statistical data

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My proposal

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22,530 divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I do not wish to speak to my submission

Grant Walter

30 August 2018

Walter Lynda / 67

Submission #66

Point 66.1

1: My current ward is... Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer Oppose

4: Why do you oppose the proposal? Answer

Please see attached document

Submission on Kaipara District Council's Representation Review Initial Proposal

Full name: Lynda Walter

Postal address:

Email: Phone

My current ward is: Otamatea

Submission

I oppose Kaipara District Council's (KDC) proposed representation review arrangements for the 2019 elections (Initial Proposal) for the following reasons –

1. The Council's initial proposal fails to properly consider the three key principles of Part 1A of the Local Electoral Act 2001 as per the Local Government Commission's Guidelines for local authorities undertaking representation reviews, June 2017.

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Previous Local Government Commission reviews have identified a number of factors that contribute towards defining a community of interest. This Initial Proposal fails to recognise a number of these factors including –

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c. Fair representation

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- If we acknowledge a rapid growth in population but reduce the increase from a mathematically feasible 150 newcomers down to an extremely modest 30, growing the population to 6,200. We will find that the variation now exceeds 10% and that Council's proposal is demonstrably unfair in terms of representing ratepayers from Mangawhai and Kaiwaka.
- Although the LEA may not allow for "potential growth" it would surely require accurate, current data to be used as a basis for calculating representation, not historic data.
- The Initial Proposal figures for complying with the fair representation threshold of +/- 10% of population per Councillor are extremely marginal for both Dargaville ward (- 9.8%) and the proposed Kaiwaka/ Mangawhai ward (+ 9.55%)
- Given the old data being used this means that even now the actual variation threshold will be breached. A breach would be triggered by only the addition of 26 individuals (2816 x 0.45% x 2) in the proposed Kaiwaka/ Mangawhai ward, and a reduction of only 12 individuals (2816 x 0.2% x 2) in the Dargaville ward. If KDC proceeds with the Initial Proposal then it will be changing boundaries now only to have to change them again when the next review occurs. In the intervening period which could be as long as six years, there will be a resultant imbalance of fair representation.
- The figures in the chart above are marginal for the reasons stated. The fact that the total population in the chart is incorrect makes the calculations unreliable. The total population based on the figures for each ward is 22,560 not 22,530 as shown. (That is unless 30 people live in 2 wards simultaneously).
- 2. The combined effects of the shortcomings of the Initial Proposal as described above are that
 - i. communities of interest are divided,
 - ii. effective representation for West Coast Central ward is unnecessarily worsened, and
 - iii. fair representation thresholds are marginal meaning that ward boundaries will be moved for the 2019 election but will almost certainly need to be moved again following the next review.

3. The KDC document titled 'Representation review- effective representation for Kaipara District Council' states:

"...we're able to review our wards and boundaries in three years' time when we will use 2018 Census information, and will have an up to date grasp on the population movements across Kaipara and the country'.

Changing ward boundaries and configurations to the extent being proposed under the Initial Proposal will unnecessarily cause disruption to residents' sense of community, identity and belonging. If KDC proceeds with the Initial Proposal it will almost certainly need to change boundaries again in three years' time when it undertakes a further review with new information as described in point 3 above.

Relevant statistical data

4. Whilst representation in the legislation is based on the population in each ward (See section 19M Local Electoral Act 2001) it is important to examine other ways of arriving at fair representation based on other factors.

The long term plan is at

https://www.kaipara.govt.nz/site/kaiparadistrictcouncil/files/pdf/A-Z%20Documents/Annual%20Plans/LTP%202018-2028%20Pt%202%20Final.pdf On page 37 it sets out the number of rating units in the district and where they are situated.

There are 13, 838 rating units in the district. There is a total of 9,327 in the rest of the district and 4,511 in the Mangawhai Harbour Restoration area. That area includes Mangawhai and all the land to the west as far as Baldrock Road. A map of the area is on page 60 of the long term plan. It does not include a sizeable chunk of land between Baldrock Road and State Highway 1 and does not include Kaiwaka or any land west of State Highway 1.

That limited area of Mangawhai Harbour Restoration area contains 32.60 per cent of rating units in the Kaipara district. In the same chart the total general rate take is also shown. The Mangawhai Harbour Restoration area contributes 35.4 per cent of valuation-based rates and 32.6 per cent of UAGC charges.

If the rest of the current ward of Otamatea was added in (which includes Kaiwaka Maungaturoto, Paparoa and almost to Ruawai) the percentages attributable to Otamatea would be considerably higher.

These figures suggest that the current ward of Otamatea is considerably under represented on a rating unit basis and on the amount of general rates contributed basis. Whilst that it not directly relevant under the legislation it could be another reason why Otamatea should be over represented in any new arrangement.

My proposal

5. KDC should stay with the existing boundaries of the existing wards but with the addition of one additional councillor in the existing Otamatea ward (in essence option 2 of the Representation Review: Initial Proposal dated 26 July 2018 without a boundary adjustment).

This proposal addresses all of the concerns raised above because –

- a. It does not divide established communities of interest or conflate communities with limited commonality
- b. It provides for better effective representation in the current Otamatea ward without providing poorer effective representation in the West Coast Central ward
- c. It provides good margins for changes population in the wards that are marginal under the thresholds for fair representation in the Initial Proposal. The option 2 fair representation figures are as follows (leaving out the minor boundary adjustment is unlikely to adversely affect these margins) –

Ward	Population	Councillors	Average	Fits rule	% Variation
Dargaville	5,080	2	2,540	Yes	+1.48%
Otamatea	10,390	4	2,597	Yes	+3.75%
West Coast-Central	7,090	3	2,363	Yes	-5.59%

22,530 divided by nine councillors equals 2,503. +/- 10% equates to between 2,252 and 2,753.

I do not wish to speak to my submission

Lynda Walter

31 August 2018

Webber Robert / 28

Submission #28

Point 28.1

1: My current ward is...

Answer

Otamatea

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Oppose

Any further comments?

The new ward incorporating the Mangawhai area should have 3 councillors

4: Why do you oppose the proposal?

Answer

Because the proposed new ward is the fastest growing part if the KDC, and, because of property values provides a significantly higher share of rates revenue per head of population.

Wessel Johannes / 16

Submission #16

Point 16.1

1: My current ward is...

Answer

West Coast - Central

2: Do you support or oppose the Council's proposed representation review arrangements for the 2019 elections (initial proposal)?

Answer

Support

3: Why do you support the proposal?

Answer

I believe it will result in better representation for the 4 wards.

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